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# STATE OF CALIFORNIA STATE WATER RESOURCES CONTROL BOARD

In the Matter of Draft Cease and Desist Order )
No. 2009-00XX-DWR Enforcement Action 73 )
Against Wood Irrigation Company )

MOTION TO STRIKE THE TESTIMONY OF CHRISTOPHER NEUDECK, WIC EXHIBIT 4A ATTACHMENT EXHIBIT 3V AND WIC EXHIBIT 4D

## I. Introduction

Pursuant to a Draft Cease and Desist Order ("CDO") issued by the California State
Water Resources Control Board ("State Board") against Woods Irrigation Company ("WIC")
on December 28, 2009, the State Board requested that WIC provide proof of its legal right to
divert water from Middle River in San Joaquin County for use on lands within and upon
Roberts Island. Specifically, WIC was instructed to provide a delineation of the area served
and the amount of water delivered under any pre-1914 appropriative water right that WIC
claims to have, and also to provide a list of riparian parcels that it serves on behalf of the
property owners through its diversion works. WIC requested a hearing before the State Board
for which WIC has submitted the expert testimony of Christopher Neudeck ("Mr. Neudeck"),
a registered Civil Engineer in the State of California, to establish, *inter alia*, that the

groundwater of Roberts Island is directly connected to the waters in the main channels in the San Joaquin River Delta because the Roberts Island groundwater is the underground flow of the Middle River or the San Joaquin River. In his testimony for WIC, Mr. Neudeck has included his previous testimony regarding this underground flow theory, which he submitted to the State Board In the Matter of Administrative Civil Liability Complaints for Violations of Licenses 13444 and 13274 of Lloyd L. Phelps, Jr.; License 13194 of Joey P. Ratto, Jr.; License 13315 of Ronald D. Conn and Ron Silva, et al. ("Term 91 ACL") in February of 2003. The Modesto Irrigation District ("MID") objects to this testimony of Mr. Neudeck pursuant to the Government Code section 11513, which prohibits the admission of evidence that is not relevant, prohibits the admission of evidence upon which responsible persons are not accustomed to relying in the conduct of serious affairs, and also may prohibit the admission of evidence "if its probative value is substantially outweighed by the probability that its admission will necessitate undue consumption of time." (Cal. Govt. Code § 11513.) In the Term 91 ACL, the State Board found that Mr. Neudeck's testimony was insufficient to establish riparian rights for the respondents in that hearing based upon his theory that the Roberts Island groundwater is the underground flow of the Middle River or the San Joaquin River. Therefore, MID requests the State Board strike all portions of Mr. Neudeck's testimony that refer to and are excerpted from his Term 91 ACL testimony because it is not relevant, it is not the sort of evidence upon which a responsible person would rely, and it will necessitate undue consumption of time.

#### II. STATEMENT OF FACTS

On December 28, 2009, the State Board issued a Draft CDO against the WIC requesting that it cease and desist its unauthorized diversion, collection and use of water in violation of section 1052 of the Water Code regarding its use of water from Middle River in San Joaquin County on Roberts Island. (Exhibit PT-7.)

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On January 11, 2010, Dennis Donald Geiger, the attorney for WIC, requested a hearing before the State Board regarding the allegations presented in the Draft CDO against WIC.

On February 9, 2010, MID requested to intervene as a party in WIC's proceeding. On April 7, 2010, the State Board issued a Notice of Public Hearing to inform the public of a hearing scheduled for June 7, 2010 to determine whether to adopt the CDO against WIC.

Mr. Neudeck, a registered Civil Engineer in the State of California, submitted expert testimony on behalf of WIC to establish that the Roberts Island groundwater is the underground flow of the Middle River or the San Joaquin River and is connected to the waters in the main channels in the Delta. (WIC-4; WIC-4A; WIC-4D.)

The testimony Mr. Neudeck submitted consisted in part of excerpts from and a copy of his entire previous testimony from the February 2003 Term 91 ACL hearing. (Id.)

In the previous testimony submitted by Mr. Neudeck for the Term 91 ACL hearing, he testified that the lands of the respondents in that case, which were located on Roberts Island, overlie subterranean water that is in contact with Middle River or the San Joaquin River and are thus riparian to Middle River or the San Joaquin River even though the lands have no contact with the surface streams of either Middle River or the San Joaquin River. (Id.) While Mr. Neudeck did not specifically mention riparian rights; the State Board found these assertions were submitted for the purpose of establishing riparian rights because riparian water rights are based upon a parcel's connectivity to a watercourse. (Order WRO 2004-0004.)

In the February 19, 2004 order issued pursuant to the Term 91 ACL, WRO 2004-0004, the State Board found, in section 4.1.1.2 Riparian Status of Severed Lands Overlaying Underflow of the Stream, that Mr. Neudeck's testimony was insufficient to establish riparian rights because the evidence did not support that the Roberts Island groundwater was the underground flow of the Middle River or the San Joaquin River. (Id. at 12-13.)

The respondents in the Term 91 ACL challenged the State Board's decision in the Superior Court of Sacramento. On February 14, 2006, the Superior Court found that Mr. Neudeck's testimony "did not overcome the lack of solid, credible evidence to establish retained and preserved riparian rights by their assertion of a riparian rights theory based on connections between groundwater flowing under their parcels and the San Joaquin or Middle Rivers. By settled caselaw, any connections between the groundwater and the rivers do not establish the contiguity between the parcels and the rivers necessary to confer riparian rights to divert water from the river surfaces." (*Lloyd L. Phelps, Jr.; Gary Phelps; Joey P. Ratto, Jr.; and Ronald D. Conn v. State Water Resources Control Board*, Case No.: 04CS00368, February 14, 2006, pp. 9-10, citing <u>Anaheim Union Water Co. v. Fuller</u> (1907) 150 Cal. 327, 332.)

On October 29, 2007, the appellate court affirmed the trial court's decision, specifically referencing that the trial court had detailed reasons for rejecting Mr. Neudeck's testimony. (Phelps v. State Water Resources Control Bd. (2007) 157 Cal. App. 4th. 89,117-118.)

In the current testimony for WIC submitted by Mr. Neudeck, to which his Term 91 ACL testimony is attached, Mr. Neudeck offers no new or additional evidence to support his Term 91 ACL claims that riparian rights have been established based upon his theory that the Roberts Island groundwater is the underground flow of the Middle River or the San Joaquin River. (WIC-4; WIC-4A; WIC-4D.)

#### III. ARGUMENT

A. Mr. Neudeck's Testimony Cannot be Admitted to Prove that the Roberts Island Groundwater Is the Underground Flow of the Middle River or the San Joaquin River Because it is Not Relevant.

For evidence to be relevant, it must have "any tendency in reason to prove or disprove any disputed fact that is of consequence to the determination of the action." (Cal. Evid. Code § 210.) This includes evidence relevant to whether a witness or hearsay declarant is credible. (Id.)

1 Mr. Neudeck's testimony from the Term 91 ACL should be stricken because it is not relevant 2 to establish which riparian parcels are served by WIC. The State Board is holding this CDO 3 hearing so WIC may prove its legal right to divert water from Middle River in San Joaquin 4 County for use on lands within and upon Roberts Island. (Draft Cease and Desist Order No. 5 2009-00XX-DWR Enforcement Action 73, Wood Irrigation Company.) Specifically, WIC 6 must provide a delineation of the area served and the amount of water delivered under any 7 pre-1914 appropriative water right that WIC claims to have, and also to provide a list of 8 riparian parcels that it serves on behalf of the property owners through its diversion works. (Id.) Mr. Neudeck's testimony from the Term 91 ACL hearing, however, merely attempts to 10 establish that the groundwater of Roberts Island is the underground flow of the Middle River 11 or the San Joaquin River and is connected to the waters in the main channels in the Delta. 12 (WIC-4; WIC-4A; WIC-4D.) Whether the groundwater of Roberts Island is the underground 13 flow of the Middle River or the San Joaquin River and is directly connected to the waters in 14 the main channels in the Delta offers nothing to prove which riparian parcels receive water 15 from WIC. (Order WRO 2004-0004, pp. 12-13.) The State Board has already found that even 16 if Mr. Neudeck's assertion that the groundwater of Roberts Island is the underground flow of 17 the Middle River or the San Joaquin River and is connected to the waters in the main 18 channels in the Delta, it is not sufficient to establish riparian rights. (Id.) 19 Not only is Mr. Neudeck's testimony not relevant because it has no tendency to prove. 20 disprove, or even demonstrate which riparian parcels receive water from WIC, Mr. Neudeck's 21 testimony fails to include any no new or additional information. (WIC-4; WIC-4A; WIC-4D.) As 22 Mr. Neudeck does nothing more than continue to rely on his earlier insufficient testimony, Mr. 23 Neudeck's testimony should be stricken. 24 25 26 27

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Under California Government Code section 11513, formal administrative hearings "need not be conducted according to technical rules relating to evidence and witnesses[.]" (Cal. Govt. Code § 11513.) Thus, relevant evidence will be admitted so long as it "is the sort of evidence on which responsible persons are accustomed to rely in the conduct of serious affairs," even if it would be inadmissible when objected to in civil actions. (Id.)

Mr. Neudeck's testimony should be stricken because no responsible person would rely on it in the conduct of serious affairs. The State Board already heard, considered, and found Mr. Neudeck's testimony in the Term 91 ACL to be insufficient to establish riparian rights.

"The respondents assert that to the extent that they are on lands severed from the stream but overlying the subterranean flow of the stream, they have riparian rights to the stream. This is not the rule. ... Even if the respondents' legal position were correct that riparian rights can attach to a stream if the parcel involved overlies the underground flow of the stream, the respondents would not be able to establish a riparian right based on the evidence they presented in this proceeding. On redirect examination, the respondents' engineering expert testified that the groundwater has a high salt content that makes the groundwater unusable for irrigation. The difference in quality of the groundwater and the surface water does not support, and actually tends to contradict, the assertion that the groundwater is the underground flow of the Middle River or the San Joaquin River. In the absence of other evidence, the respondents' factual contention is unfounded and provides no support to the legal contention." (Order WR0 2004 – 0004, pp. 12-13.)

The State Board has already rejected Mr. Neudeck's assertions that riparian rights were established because the groundwater of Roberts Island is the underground flow of the Middle River or the San Joaquin River and is connected to the waters in the main channels in the

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Delta. (Id.) As Mr. Neudeck's testimony was rejected by the State Board, no responsible person would continue to rely on such assertions in the conduct of serious affairs.

Moreover, when the respondents in the Term 91 ACL challenged the State Board's decision in the Superior Court of Sacramento, the Superior Court found that they "did not overcome the lack of solid, credible evidence to establish retained and preserved riparian rights by their assertion of a riparian rights theory based on connections between groundwater flowing under their parcels and the San Joaquin or Middle Rivers. By settled caselaw, any connections between the groundwater and the rivers do not establish the contiguity between the parcels and the rivers necessary to confer riparian rights to divert water from the river surfaces." (*Lloyd L. Phelps, Jr.; Gary Phelps; Joey P. Ratto, Jr.; and Ronald D. Conn v. State Water Resources Control Board*, Case No.: 04CS00368, February 14, 2006, pp. 9-10, citing <u>Anaheim Union Water Co. v. Fuller</u> (1907) 150 Cal. 327, 332.)

Furthermore, the appellate court affirmed the trial court's decision, specifically referencing that the trial court had detailed reasons for rejecting the testimony of Mr. Neudeck. (Phelps v. State Water Resources Control Bd. (2007) 157 Cal. App. 4th. 89,117-118.)

The State Board, the Superior Court of the County of Sacramento, and the California Court of Appeal for the Third District all found Mr. Neudeck's testimony to be insufficient to establish riparian rights based on the theory that the groundwater of Roberts Island is the underground flow of the Middle River or the San Joaquin River and is connected to the waters in the main channels in the Delta between Roberts Island. Additionally, Mr. Neudeck has offered no new or additional information related to this theory. Mr. Neudeck has done nothing more than continue to rely on his earlier insufficient testimony. Therefore, Mr. Neudeck's testimony is inadmissible under California Government Code section 11513 because any responsible person when conducting serious affairs, such as proving water rights, would not rely on Mr. Neudeck's testimony since neither the State Board, the Sacramento Superior Court nor the Third District Appellate Court found his testimony

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C. Mr. Neudeck's Tes

would rely, it should be stricken.

C. Mr. Neudeck's Testimony Cannot be Admitted to Prove that the Roberts Island Groundwater Is the Underground Flow of the Middle River or the San Joaquin River Because Its Probative Value is Substantially Outweighed by the Probability that Its Admission Will Necessitate Undue Consumption of Time.

sufficient. Thus, as Mr. Neudeck's testimony is not the sort upon which a responsible person

In an administrative hearing, when the probative value of evidence presented is substantially outweighed by the probability that the admission of such evidence will "necessitate undue consumption of time," the presiding officer has discretion to exclude it. (Cal. Govt. Code § 11513 subd. (f).)

In this case, Mr. Neudeck's testimony should be stricken because it was already rejected by the State Board, the Superior Court, and the Third District Appellate Court due to its lack of probative value. (See Order WRO 2004-0004, pp. 12-13; Lloyd L. Phelps, Jr.; Gary Phelps; Joey P. Ratto, Jr.; and Ronald D. Conn v. State Water Resources Control Board, Case No.: 04CS00368, February 14, 2006, pp. 9-10; Phelps v. State Water Resources Control Bd. (2007) 157 Cal. App. 4th. 89,117-118.) To admit Mr. Neudeck's testimony will unnecessarily be a waste of time. Not only is Mr. Neudeck's testimony not relevant to establish which riparian parcels are served by WIC, his theory based on connections between groundwater flowing under their parcels and the San Joaquin or Middle Rivers has already been found by the State Board to be insufficient. Additionally, Mr. Neudeck has offered no new or additional information related to this theory. (WIC-4; WIC-4A; WIC-4D.) Mr. Neudeck has done nothing more than continue to rely on his earlier insufficient testimony. Permitting Mr. Neudeck to testify to the same theory again would be a pointless waste of time. The State Board has already determined that Mr. Neudeck's testimony in the Term 91 ACL was not sufficient to establish riparian rights and Mr. Neudeck has offered nothing new in support of this theory in his present testimony. Therefore, Mr. Neudeck's testimony on the theory of the connection between the Roberts Island groundwater, as the underground flow of the Middle River or the San Joaquin River, to the main

channels in the Delta has no probative value. To hear the same testimony again, would be nothing more than a waste of time. Thus, Mr. Neudeck's testimony should be stricken because it has no probative value and it will unnecessarily be a waste of time.

### IV. CONCLUSION

WIC's only purpose in submitting the Term 91 ACL testimony of Mr. Neudeck's is to prove that the groundwater of Roberts Island is the underground flow of the Middle River or the San Joaquin River and is connected to the waters in the main channels in the Delta. This testimony was already submitted and found insufficient to prove riparian rights in the Term 91 ACL. In his current testimony for WIC, Mr. Neudeck has offered no new or additional information related to this theory. Mr. Neudeck has done nothing more than continue to rely on his earlier insufficient testimony. As this testimony is not relevant to establish which riparian parcels are served by WIC, it is not the sort that responsible persons would rely on in the conduction of serious affairs, and its probative value is substantially outweighed by the probability that it would necessitate an undue waste of time, this testimony is not admissible. Therefore, MID requests the State Board strike Mr. Neudeck's testimony.

DATED: June 22, 2010

Respectfully submitted,

O'LAUGHLIN & PARIS LLP

By:

TIM O'LAUGHLIN

Attorney for Modest Irrigation District

## PROOF OF SERVICE

(Government Code §11440.20)

I, KATIE J. SHEA, declare that:

I am employed in the County of Butte, State of California. I am over the age of eighteen years and not a party to the within cause. My Business address is P.O. Box 9259, Chico, California 95927-9259. On this date, in the following manner, I served the foregoing document(s) identified as:

## MOTION TO STRIKE THE TESTIMONY OF CHRISTOPHER NEUDECK, WIC EXHIBIT 4A ATTACHMENT EXHIBIT 3V AND WIC EXHIBIT 4D

UNITED STATES MAIL [CCP §1013] I enclosed the documents in a sealed envelope addressed to the following persons and placed the envelope for collection and mailing, following our ordinary business practices. I am readily familiar with our practice for collection processing correspondence for mailing. On the same day that the correspondence is placed for collection and mailing, it is deposited in the ordinary course of business with the United States Postal Service, in a sealed envelope with postage thereon fully prepaid at Chico, California addressed as below:

**FACSIMILE** Based on prior consent, I caused the documents to be sent to the following persons via telecopier/facsimile machine a true copy thereof to the parties indicated below:

**OVERNIGHT DELIVERY** [CCP §1013(c)] I enclosed the documents in a sealed envelope provided by an overnight delivery carrier and addressed it to the persons identified below. I placed said envelope for collection at a regularly utilized drop box of the overnight carrier.

**►►►** E-MAIL [CCP §1010.6] Based on a court order or an agreement of the parties to accept service by e-mail, I caused the documents to be sent to the e-mail addresses indicated in the attached Service List of Participants.

**PERSONAL DELIVERY** [CCP §415.10] I personally delivered the documents to the persons identified below:

I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct, and that this declaration was executed on **June 24, 2010**, at Chico, California.

Katie J. Shea

## PROOF OF SERVICE

(Government Code §11440.20)

I, TIM O'LAUGHLIN, declare that:

I am employed in the County of Butte, State of California. I am over the age of eighteen years and not a party to the within cause. My Business address is P.O. Box 9259, Chico, California 95927-9259. On this date, in the following manner, I served the foregoing document(s) identified as:

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UNITED STATES MAIL [CCP §1013] I enclosed the documents in a sealed envelope addressed to the following persons and placed the envelope for collection and mailing, following our ordinary business practices. I am readily familiar with our practice for collection processing correspondence for mailing. On the same day that the correspondence is placed for collection and mailing, it is deposited in the ordinary course of business with the United States Postal Service, in a sealed envelope with postage thereon fully prepaid at Chico, California addressed as below:

**FACSIMILE** Based on prior consent, I caused the documents to be sent to the following persons via telecopier/facsimile machine a true copy thereof to the parties indicated below:

**OVERNIGHT DELIVERY** [CCP §1013(c)] I enclosed the documents in a sealed envelope provided by an overnight delivery carrier and addressed it to the persons identified below. I placed said envelope for collection at a regularly utilized drop box of the overnight carrier.

**E-MAIL** [CCP §1010.6] Based on a court order or an agreement of the parties to accept service by e-mail, I caused the documents to be sent to the e-mail addresses indicated in the attached Service List of Participants.

►►► PERSONAL DELIVERY [CCP §415.10] I personally delivered the documents to the persons identified below:

I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct, and that this declaration was executed on **June 24, 2010**, at Chico, California.

Tim O'Laughlin

# HEARING REGARDING ADOPTION OF DRAFT CEASE AND DESIST ORDER AGAINST: WOODS IRRIGATION COMPANY (MIDDLE RIVER) – SAN JOAQUIN COUNTY - SCHEDULED TO COMMENCE ON JUNE 7, 2010

# REVISED SERVICE LIST (April 23, 2010)

THE FOLLOWING MUST BE SERVED WITH WRITTEN TESTIMONY, EXHIBITS AND OTHER DOCUMENTS. (All have AGREED TO ACCEPT electronic service, pursuant to the rules specified in the hearing notice.)

WOODS IRRIGATION COMPANY	DIVISION OF WATER RIGHTS
c/o John Herrick, Esq.	PROSECUTION TEAM
4255 Pacific Avenue, Suite 2	c/o David Rose
Stockton, CA 95207	State Water Resources Control Board
iherrlaw@aol.com	1001 I. Street
	Sacramento, CA 95814
c/o Dean Ruiz, Esq.	drose@waterboards.ca.gov
Harris, Perisho & Ruiz	
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MODESTO IRRIGATION DISTRICT	STATE WATER CONTRACTORS
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THE SAN LUIS & DELTA-MENDOTA	CENTRAL DELTA WATER AGENCY
WATER AUTHORITY	c/o Dean Ruiz, Esg.
Jon D. Rubin/Valerie C. Kincaid	Harris, Perisho & Ruiz
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Sacramento, CA 95814	,
irubin@diepenbrock.com	dean@hpllp.com
vkincaid@diepenbrock.com	
vanicald@diepenblock.com	

# HEARING REGARDING ADOPTION OF DRAFT CEASE AND DESIST ORDER AGAINST: WOODS IRRIGATION COMPANY (MIDDLE RIVER) – SAN JOAQUIN COUNTY - SCHEDULED TO COMMENCE ON JUNE 7, 2010

# REVISED SERVICE LIST OF PARTICIPANTS (April 23, 2010)

<u>PARTICIPANTS TO BE SERVED</u> WITH WRITTEN TESTIMONY, EXHIBITS AND OTHER DOCUMENTS. (The participants listed below AGREED TO ACCEPT electronic service, pursuant to the rules specified in the hearing notice.)

SOUTH DELTA WATER AGENCY c/o John Herrick, Esq. 4255 Pacific Avenue, Suite 2 Stockton, CA 95207 jherrlaw@aol.com

c/o Dean Ruiz, Esq. 3439 Brookside Road, Suite 210 Stockton, CA 95219 dean@hpllp.com SAN JOAQUIN COUNTY AND THE SAN JOAQUIN COUNTY FLOOD CONTROL AND WATER CONSERVATION DISTRICT c/o DeeAnn M. Gillick Neumiller & Beardslee P.O. Box 20 Stockton, CA 95201-3020 dgillick@neumiller.com

mbrown@neumiller.com